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REPORT OF THE INTERGOVERNMENTAL PREPARATORY COMMITTEE FOR THE THIRD UNITED NATIONS CONFERENCE ON THE LEAST DEVELOPED COUNTRIES ON ITS SECOND SESSION

New York, 5 - 9 February 2001

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I. PROGRESS REPORT BY THE CHAIRMAN OF THE INTERGOVERNMENTAL PREPARATORY COMMITTEE

1. The **Chairman** said that, as decided at the first session of the Preparatory Committee and as provided in General Assembly resolution 55/214, the main task the Committee was to undertake the first reading of the draft Programme of Action (A/CONF.191/IPC/L.4). A draft annotated outline of the Programme of Action had been submitted to the Trade and Development Board, and the draft PoA had been prepared on the basis of the outline.

2. The outcomes of major global conferences and summits, policy developments within relevant multilateral forums, and inputs from country-level preparatory activities had been duly taken into account. A substantive contribution had been made by UN system agencies.

3. The main challenge was to identify national and international measures that would be essential in attaining the target of reducing the number of people living in extreme poverty by one-half by the year 2015. The LDCs constituted the ultimate test case for this target. The question was how to move from rhetoric to action. It was not enough to identify actions; it would be essential for all stakeholders to make commitments to undertake these actions throughout the decade.

4. The draft Programme of Action proposed national policies and external support measure around seven commitments. LDCs would continue to have the primary responsibility for the formulation and effective implementation of the necessary domestic policies and actions. At the same time, the development partners would assist creating an enabling external environment. Underwriting the partnership would be the principles of human dignity and solidarity, shared responsibility, freedom, democracy, equality, common concern for world peace and security, and the well-being of successive generations of humankind.

5. The draft PoA embraced an integrated and long-term approach to the development of LDCs. The ultimate test of its effectiveness would be success in improving the living conditions of the poor, including women. Giving a greater role to market forces and private initiative would greatly facilitate a sustained process of socio-economic growth and poverty eradication. It was only concrete results that could sustain public confidence in the development partnership. To facilitate an objective assessment of results achieved, the draft included a number of quantitative goals and other indicators. An important part of the draft PoA related to mechanisms at all levels for follow-up, review and monitoring.

6. The international community must show that it was resolved to work together with the LDCs to end their poverty, deprivation and hunger. Both LDCs and their partners would need to display courage, goodwill and solidarity to move beyond the status quo and genuinely add value to the collective undertaking on behalf of LDCs.

7. The **Secretary of State for Development Cooperation of Belgium** said that his country would be particularly happy to welcome LDC III to its capital. In the end, the Conference would be judged by its contribution to the LDCs' progress towards attaining

international development targets, such as reducing extreme poverty by half, reversing the deterioration of the environment, guaranteeing education for all, as well as gender equality in education, reducing infant and maternal mortality, ensuring health for all and reducing undernourishment. Attainment of these goals would depend on the political will of both poor countries and their development partners. However, only a small group of rich countries had attained the goal of providing 0.7 per cent of their GNP in favour of developing countries. Belgium was not yet part of that group, but it would be increasing its development cooperation budget by 50 per cent during the next three years, continuing its policy in favour of eliminating the debt of the poorest countries, untying its aid and supporting the initiative in favour of the unilateral opening of industrial country markets, bearing in mind that these measures should necessarily be accompanied by measures to combat poverty.

8. The **Deputy Secretary-General of UNCTAD**, referring to the state of preparation for pre-Conference events, said that some events had already taken place, namely (i) a meeting on the Integrated Framework for Trade-Related Technical Assistance, including Human and Institutional Capacity Building, to support LDCs in Trade and Trade-related Activities, organized together with WTO; and (ii) the first part of a meeting on investment organized in Oslo with the support of the Government of Norway. The second part of that meeting would take place in Bonn in March with funding from the Federal Republic of Germany. A number of other pre-Conference events were under preparation, and the majority of them would take place before the end of March 2001. These included: a meeting on energy, supported by Austria, a meeting on trade, supported by the United Kingdom, a meeting on commodities, supported by the Commodity Fund, a meeting on health, supported by Canada, a meeting on education, supported by the United States of America, a meeting on gender, supported by Denmark, Finland, Japan, South Africa and Sweden, and a meeting on tourism, support by Spain. He hoped that the recommendations of these meetings would further contribute to consideration of the draft Programme of Action and help facilitate the adoption of deliverables at the Conference.

9. The global framework provided by the Programme of Action should help the LDCs in the finalization and follow-up of national programmes of action in an innovative and well coordinated manner with the full involvement of all stakeholders. It would also enable development partners to promote effective individual efforts and synergies in the collective undertaking to enhance human development, advance structural transformation and eradicate poverty in the LDCs.

10. The **Administrator of UNDP**, speaking in his capacity as **Convenor of the United Nations Development Group,** said that the Group had assisted in the preparations for LDC III at the country level through three main activities: working closely with the Conference secretariat on the substantive preparations for the Conference; mobilizing the United Nations country teams to assist the LDCs in preparing their national programmes of action; and helping the LDCs to build effective follow-up and monitoring mechanisms for the implementation of their national programmes of action. He emphasized that the growing and increasingly successful collaborative efforts at the country level among UN entities, Bretton Woods institutions, and their national and international partners had set the stage for the UN system to make a genuinely concerted contribution to the implementation of the global

Programme of Action at the country level within the framework of national programmes of action.

11. The representative of **Norway**, presenting the results of the symposium on the role of the private sector in enhancing productive capacity in LDCs, organized by UNCTAD and the Government of Norway in Oslo on 29-30 January 2001, said that the symposium had provided an opportunity for LDC Governments, their development partners and representatives of the private sector to discuss the role of the private sector, both domestic and foreign, in LDCs' development. The symposium had explored three areas of vital concern to LDCs: attracting productive investments by improving the business and investment climate to enhance productive capacity in LDCs; strengthening small and medium-size enterprises through effective business development services and by strengthening inter-firm linkages; and financing local enterprises by improving the level of financial services and through innovative forms of finance. The broad conclusion of the symposium was that, if globalization was to deliver its benefits to all, the people in LDCs must be empowered to use their capacities fully. That would involve LDCs reshaping their domestic legal and institutional structures to ensure an enabling environment for FDI and enterprise development, and developed countries reshaping their approach to development assistance and trade to reflect a more balanced partnership and a more equitable sharing of opportunities.

II. SUBSTANTIVE PREPARATIONS FOR THE CONFERENCE

General Statements

12. The representative of the **Islamic Republic of Iran**, speaking on behalf of the **Group of 77 and China**, reiterated the solidarity of the Group with the least developed countries. He commended the action-oriented draft Programme of Action, which responded to the totality of views expressed since the launching of the process. The text was balanced with regard to the responsibilities of the LDCs and their development partners, as well as between the social and economic objectives of development, and it set out a practical and effective framework for follow-up and implementation. He was pleased that the Millennium Summit, in its final declaration, concurred with the objectives set out in the draft Programme of Action, especially with regard to external support measures in the areas of ODA, trade, investment, and debt. The negotiations just commenced provided another opportunity to try to do things differently, to act concretely to support the weakest members of the international community, and to ensure that they could integrate meaningfully and beneficially into the global economy.

13. The representative of **Sweden**, speaking on behalf of the **European Union**, as well as on behalf of the Central and Eastern European countries associated with the European Union (**Bulgaria, Czech Republic, Estonia, Latvia, Lithuania, Poland, Romania, Slovakia and Slovenia**) and the associated countries (**Cyprus, Malta and Turkey**), as well as the EFTA country **Iceland**, said the LDCs were very significant partners for the EU, as evidenced by the fact that the EU was hosting the Conference. The Millennium Declaration underpinned the collective responsibility for upholding dignity, equality and equity at the global level and for managing globalization in the interest of the poor to allow faster attainment of international development targets, and it highlighted the special needs of the LDCs. The LDCs and the international community faced a complex challenge, involving both social and economic dimensions. Some LDCs had made progress in recent years, but the overall situation was one of increasing poverty and marginalization. For many LDCs, social stability and peace-building must be taken fully into account in addressing their needs. HIV/AIDS was also taking a devastating toll in several LDCs. Concomitant with this was a serious gender imbalance – one woman out of three was illiterate. The amount of ODA going to the LDCs had also declined and now amounted to an average of about 0.05 per cent of donor GDP for DAC members. LDC III should be viewed not only as an event but as part of a process for development through good governance. respect for human rights, managing the environment, gender equality, sound and broad-based macroeconomic policies on the one hand and what the international community could do in support of the LDCs on the other, *inter alia* in terms of ODA, trade policies and debt relief to help eradicate poverty. It was essential for the Programme of Action to apply a broad, holistic approach and define synergies and coherent, consistent strategies and policies taking into account national programmes of action and other international agendas. The Programme of Action needed to tie into related processes such as UNDAF and the country assessment strategies of the UN, the Comprehensive Development Framework, the Poverty Reduction Strategy Papers, the HIPC initiative, programmes to combat HIV/AIDS, tuberculosis and malaria, the work of the World Trade Organization and

the ongoing Financing for Development process. Effective national, regional and international follow-up mechanisms and criteria would be necessary.

14. The **Coordinator of the LDCs** (Bangladesh) recalled that, at the first session of the Preparatory Committee, the least developed countries had set out the priority areas of action for LDCs, and he was happy that these priorities had found reflection in the Programme of Action. The draft was structured innovatively and offered a good basis for negotiations. It deserved serious and exhaustive consideration. The LDCs would appreciate strong emphasis being placed on ODA, debt relief, FDI inflows and market access, while underlining the importance of the social dimension, which had emerged in the last decade as an issue of overriding importance. More emphasis on capacity-building, as well as on effective follow-up mechanisms for the Programme of Action, was desirable to address the shortcomings that had hampered the implementation of the two previous Programmes of Action.

15. The Preparatory Committee should attempt to make fast progress in view of the short time available before the Conference, without however, neglecting any important issues. The participation of LDC representatives at the final session of the Preparatory Committee and at the Brussels Conference also needed to be reviewed.

16. The representative of **Mali**, speaking on behalf of the **African Group**, stressed that Africa, with its 33 LDCs, was particularly concerned by and interested in the elaboration and adoption of a new Programme of Action for the LDCs. This concern had been reiterated many times, in particular at the thirty-sixth session of the OAU on 12 July 2000 in Lome and at the eighth session of the Conference of Ministers of Finance of ECA on 22 November 2000 in Addis Ababa. He noted that Africa wanted the new Programme of Action to have clear objectives and priorities. The objectives should be quantifiable and result-oriented, and performance indicators should also be established. The Group insisted that the ideas set out in the "Global Compact with Africa", already accepted by many of Africa's development partners, should be reflected in the new Programme of Action for the LDCs. Finally, he underlined that the preparatory process for LDC III, including the elaboration of the Programme of Action, should be a collaborative process involving all participants.

17. The representative of **Japan** said that his country would give its full support to preparations for LDC III, including the formulation of the Programme of Action. It was hoped that the Programme of Action, which would be one of the most important guidelines for the international community's actions in favour of the LDCs, would be realistic and effective so as to provide a useful basis for cooperation between the LDCs and their development partners. Development assistance was a central element of Japan's policy in respect of LDCs, and Japan assisted the African LDCs through the TICAD process. As far as the implementation of the Programme of Action was concerned, ownership by the LDCs themselves would be imperative. Finally, concerning the preparations for the Conference, his country would be extending its financial support for the workshop on gender mainstreaming, to be hosted by South Africa in March.

18. The representative of the **United States of America** said that, in an era of generally strong economic growth around the world, it was a dismaying paradox to see countries

sliding backwards in terms of economic and social indicators. The international community had a common goal in addressing the question of how more than 600 million of the world's citizens could improve their lives. In this connection, themes requiring examination included the prevention and resolution of armed conflicts in LDCs, the problem of HIV/AIDS, the security of LDCs' citizens, guaranteeing their political rights, and the problem of accountable, transparent and participatory governance. The United States would continue to be a source of capital, know-how and best practices through trade, direct investment, charitable private contributions, or ODA. His country welcomed the opportunity presented by LDC III to review the challenges facing LDCs in improving their living standards and attaining UN social development goals. It believed that the Programme of Action must recognize such preconditions for sustainable development as a peaceful, healthy, transparent and participatory society, without which development strategies and development assistance alike were wasted. The Programme of Action should focus on areas of international consensus, including agreed international goals, and it should emphasize the creation of a constructive national environment for investment and trade and the more effective national use of development assistance, rather than simply calling for increased assistance. It was hoped that the Programme of Action would be such as to help the LDCs realize a better future for their people.

19. The representative of **Turkey** said that the least developed countries represented the hard core of the problem of marginalization in the world economy. A new approach to international development cooperation was important, and the Programme of Action could provide good guidance in that respect. International economic institutions and organizations, multinational companies and NGOs could play an important role in obtaining the goals of LDC III, and that should be reflected in the Programme of Action.

20. The world was changing more rapidly than ever before, and the peoples of the world must benefit equitably. With increased openness of both trade and financial flows, the global environment would be more competitive, and it was of primary importance to strengthen domestic financial markets and to address macroeconomic imbalances.

21. One of the greatest challenge was to eradicate poverty through sustained development. That challenge by its very nature must be addressed by the international community, but developments in that respect were not encouraging. Long-term capital flows to least developed countries had declined, and almost two-thirds of the LDCs had an unsustainable external debt burden. Declining commodity prices had further weakened LDCs' debt servicing capacity. LDC III could therefore be a good opportunity for the international community to commit itself to revitalizing the LDCs' growth and development.

22. The proper functioning of the multilateral trading system could only be achieved by ensuring the full participation of all countries, particularly the least developed countries. Announcements relating to improved market access for imports from LDCs were welcome, and his country would be introducing additional preferential market access measures for LDCs. It would continue to provide assistance to LDCs within its capabilities.

23. The representative of **Mexico** said that LDC III should launch a new Programme of Action that would give the great majority of countries the tools to enable them to integrate into the world economy. In seeking to achieve sustainable development, the LDCs faced severe internal and external problems, and these could only be overcome through concerted national and international action based on justice and equity. The basic challenge was to forge a strong global partnership based on broad international commitments designed to provide effective support for the LDCs in their domestic efforts to achieve rapid and sustainable growth. Advantage must be taken of the synergies resulting from the follow-up to the major United Nations Conferences of the 1990s, as well from the Millennium Summit, with its call to reduce poverty and provide basic levels of education and health services. The draft Programme of Work provided an excellent basis for the work of the Preparatory Committee.

24. The representative of **UNDP** said that the value of the draft Programme of Action lay in its holistic framework. It recognized the need for a common vision and for partnership at the country level. The people-centred paradigm of the Programme was in total consonance with UNDP's sustainable human development approach. The country-driven approach emphasized the need for reform on the part of the LDCs and for greater coordination on the part of development partners. The Programme of Action gave due attention to governance issues, human rights principles and democracy. As the lead agency for the interactive debate on governance, UNDP was preparing 10 deliverables for the Conference.

25. Halving human poverty by 2015 required faster growth, and that involved expanding sources of growth and substantially increasing domestic savings and investment rates. Trade expansion was key, and special focus was needed on agricultural trade liberalization in developed countries. Full market access for all LDCs would be an essential complement to debt relief. The other major challenges facing the LDCs included gaining access to affordable modern energy carriers, overcoming the digital divide, tackling the AIDS epidemic, and coping with climate change and natural disasters.

26. New approaches were needed to solve old problems. Globalization and trade expansion were good for growth provided policies were carefully calibrated and attention was paid to social impacts. It was hoped that LDC III would allow the global community to build a new compact with those countries in greatest need.

27. The representative of **Brazil** said that her country had been a partner in the development efforts of LDCs to the extent possible. Within the context of South-South cooperation, Brazil was presently involved in cooperation projects in the five Portuguese-speaking countries in Africa – Angola, Cape Verde, Guinea-Bissau, Mozambique and Sao Tome and Principe. The projects involved technical, scientific and technological cooperation, educational cooperation, and cooperation in capacity-building and professional training. That cooperation could be supported and strengthened by the United Nations and the donor community. However, LDC III should recognize that the main responsibility for the advancement of the situation of the LDCs lay with the developed countries because of their capacity to contribute.

28. The representative of **Nigeria** said that it was easy to promise the LDCs heaven, but the fact was that the LDCs did not have the capacity to get there. The Programme of Action for the 1990s had said what was expected of the LDCs but not what was expected of their development partners, and now the draft Programme of Action before the Preparatory Committee was very specific in terms of what was expected from the LDCs but only very general as to what was expected from the development partners. There was therefore the same risk of not achieving the desired results. In the field of debt, the HIPC initiative had been positive, but it had not had the hoped-for impact. In the field of poverty, eradication had been the long-proclaimed goal, but it had not been achieved. It was therefore to be hoped that LDC III would be a Conference of specifics and that something better would emerge than in the past.

29. The representative of **China** said that the draft Programme of Action was a good basis for discussion. In the 1990s, ODA had declined, debt had accumulated, and commodity prices had fallen, so the economic development of the LDCs had not progressed, and the Programme of Action for the 1990s had not proved satisfactory, with many targets being missed. The draft Programme of Action should therefore include an assessment of the last Programme so as to learn from past experience. With regard to the structure of the draft Programme, the main focus should be on the impact of globalization, poverty alleviation and development financing, so the Programme should begin with ODA, debt, trade and investment. The present commitment 1 should be reduced in length and merged with commitment 2. The draft Programme concentrated too much on domestic policy, so there was an imbalance between domestic and international actions. While the LDCs must rely primarily on their own efforts, the main cause of their problems lay in the external environment, so the international community had to assume its obligations in that respect. The draft Programme did not provide a good balance between economic and non-economic factors. Economic growth was a prerequisite for social development, so the Programme of Action should stress economic issues. Concerning governance, the Programme of Action should deal more with global good governance, and good governance should not be a precondition for development cooperation. China, a developing country, had always assisted the LDCs as far as its means allowed, and it appealed to other countries to do the same, in particular through the cancellation of debt.

30. The representative of **IFAD** supported the proposed draft Programme of Action and commended it to the attention of all development partners of LDCs. The *Rural Poverty Report 2001* was being launched that day by the Secretary-General of the United Nations. The first key message of the Report was that the centrality of rural poverty must first be recognized in any effort to reduce overall poverty. The second key message was the need to realize that most of the rural poor depended on agriculture and related activities for their livelihood. In order to achieve more rapid poverty reduction, it was necessary to reverse the decline in the flow of resources to agriculture and rural development which had occurred in development finance in the past 30 years. Third, the Report reviewed indepth four themes that affected the material conditions of the rural poor, namely assets, technology, market and institutions. It made the case that an improvement in the access of the poor to these four elements was an essential condition for success in the reduction of poverty in general and

rural poverty in particular, especially in the LDCs. Finally, IFAD believed that poverty reduction measures must focus on smallholder agriculture as one of the mainstays of rural populations.

31. The representative of the **World Bank** said that the draft Programme of Action provided a solid basis on which to move forward. With regard to the report prepared by High Level Panel, the Bank agreed with the Panel's diagnosis but found that the conclusions were unnecessarily pessimistic. With the introduction of the country-driven PRSP process, the poorest countries could take greater ownership of their policy agenda. Despite the fall in aggregate aid flows, the opportunity to attract increased aid through the adoption of sound policies was today significant. The growing number of initiatives to grant duty-free and quota-free access to products originating in LDCs was encouraging, and the LDCs' tiny share of world trade implied that the real cost to high-income countries and to other developing countries would be negligible. The strong interest shown recently by several development partners in making the Integrated Framework for Trade-related Technical Assistance a funded mandate was also encouraged. The LDCs themselves must take aggressive steps to integrate into the world economy, and a beginning for this could be the inclusion of trade chapters into the PRSPs. A moratorium on debt or unconditional debt cancellation might well turn out not to be in the best long-term interest of the indebted countries. It was essential that debt relief be integrated into external assistance programmes revolving around a poverty reduction and growth strategy.

32. The representative of **IMF** said that he agreed with the statement made by the World Bank, especially as it referred to debt relief. His organization appreciated the emphasis that the draft Programme of Action placed on such issues as macroeconomic stability, capacity building, private investment flows, especially FDI, and savings. Concerning debt relief, the international community had made a major effort in that connection. For its part, IMF had not supported calls for either cancellation of all debt or moratoria. Instead, it had chosen to enhance debt relief and to use resources freed through debt relief for poverty reduction programmes. IMF was providing the LDCs with extensive technical assistance which was increasingly helpful in achieving the target of poverty reduction. It was participating actively in the Integrated Framework for Trade-related Technical Assistance. Finally, with regard to the links between LDC III and the upcoming event on financing for development, it would be important to harmonize views on the issues common to both conferences.

33. The **President of the General Assembly** said that the committee's collective work must engender a renewed sense of hope for some seven hundred million people in LDCs. The preparatory process must culminate in concrete actions that would genuinely help free them from the clutch of deep poverty and deprivation. This engagement was a critical part of the common fight to halve the number of people living in extreme poverty by 2015 – a target reaffirmed by Heads of State and Government at the Millennium Assembly. The primary responsibility in meeting this target lay on the shoulders of the LDCs. The resolve of the international community, in particular the industrialized countries, to make stronger efforts in support of LDCs was, however, essential for success. The Millennium Declaration articulated actions in three critical areas, namely trade, ODA and debt, where external support could make a major difference. It was noteworthy that the policies and actions contained in the

Programme of Action were based on the universal values enshrined in the Millenium Declaration, namely: solidarity, shared responsibility, freedom, democracy, equality, common concern for world peace and security, and the wellbeing of succeeding generations. The hosting of the Conference by the European Union signaled the willingness of the development partners to remain collectively engaged in the fight against poverty in least developed countries. He urged all stakeholders to go beyond rigid positions and to transcend the status quo. Finally, effective mechanisms for implementation and follow-up of the Programme of Action at all levels and especially the involvement of the United Nations system would be very important.

34. The representative of **UNIDO** said that LDC III was of critical importance, since reducing poverty and making globalization work for the poor were the greatest challenges of today. Globalization could create the conditions for sustainable growth, but the costs and benefits of globalization were distributed unevenly. One of the reasons for the economic stagnation and marginalization of LDCs was neglect of industry as a driving force for development, and the focus on productive capacity in the draft Programme of Action was therefore welcome. At the same time, that focus needed to be sharpened, since globalization was too narrowly defined and ignored the globalization of production. The Programme of Action would provide a multisectoral framework for development, and its success would hinge on its interface with national plans of action.

35. The representative of the **Republic of Korea** said that sustainable development of LDCs remained a top priority in the pursuit of global long-term growth, but so far the international community's various efforts to assist LDCs had not lead to the desired results. The principles of shared responsibility and strengthened partnership were therefore still valid in tackling the challenges faced by LDCs today. LDCs had many difficulties in mobilizing domestic resources, and an inflow of external resources, such as ODA and FDI, was essential. High priority should be given to human resources development and infrastructure building in the development strategy for LDCs, and the international community should provide financial support for long-term investments. The necessary measures must also be taken to close the digital divide between developing countries and developed countries. ODA was key to infrastructure and human resources development, and his country was making continuous efforts to increase the volume of ODA extended to LDCs, particularly in the field of human resources development. Finally, it was hoped that LDC III would provide effective strategies and guiding principles for tackling the challenges faced by LDCs in the first decade of the new millennium.

36. The representative of **WTO** stressed that his organization shared the objectives and principles of the draft Programme of Action. Meeting the internationally agreed goal of halving poverty by 2015 would require that a new round of multilateral trade negotiations be launched as soon as possible to ensure that the trading system remained open, that protectionism was kept at bay, and that all countries could address systemic imbalances, real or perceived. The new round should be based on a development agenda that addressed the concerns of all Members. It was also necessary to establish a consensus that would improve the circumstances of LDCs. In this connection, the WTO considered that the Programme of Action should be a vital strategic instrument for development, with priority areas of action in

the field of trade an integral part. WTO could provide concrete deliverables at LDC III in five areas: (i) ensuring that there would be "trade integration chapters" within PRSPs; (ii) significant improvements in market access opportunities for LDCs; (iii) a status report on LDCs' accession; (iv) the new Integrated Framework, which would improve the delivery of trade-related technical assistance to LDCs; and (v) institutional integration of LDCs into the multilateral trading system.

37. The representative of **Cuba** said that, in the draft Programme of Action, there was a clear imbalance in the formulation of the commitments, which did not really take into account the economic realities of the least developed countries. The Programme of Action addressed the issue of external debt in a superficial way, without going to the root of the problems. The external debt was unpayable, and it must therefore be cancelled. It was unpayable, yet it had already been paid off many times. New demands and requirements had been placed on the LDCs' shoulders, whereas the responsibility of developed countries was totally diluted. If developing countries, and especially the LDCs, failed to benefit from globalization, a battle would be lost. A great dose of political will was required to reverse the current macroeconomic processes that were damaging the least developed countries. If the international community kept using the same rhetoric, very little progress would be made, and it would still be reviewing unachieved commitments and unfulfilled promises in 10 years' time.

38. The representative of **Mauritania** said that the Programme of Action for the LDCs for 2001-2010 should be based on an objective global diagnosis of the current situation in the LDCs and should draw lessons from past experience. The 1990s had seen the further marginalization of the LDCs, which had not been able to benefit from globalization, despite the structural reforms they had undertaken. At the same time, ODA had fallen steadily. The Conference should result in realistic commitments and an effective implementation mechanism, and the draft Programme of Action presented was a good basis for discussion. However, the structure of the commitments should be reviewed in order to take better into account the major goals of the LDCs. The commitments should be more balanced in terms of the actions to be taken by LDCs on the one hand and the actions to be taken by their development partners on the other.

39. The representative of **Algeria** said that, despite the structural economic reforms initiated by many LDCs and the support measures provided by some development partners, the economic situation in the LDCs had not improved during the 1990s. There was therefore a need to draw the lessons from the previous decade to elaborate new strategies with new priorities. His delegation strongly supported a new Programme of Action based on a dynamic partnership able to promote growth and sustainable development, eradicate poverty, combat inequality and integrate the LDCs into the world economy. The new Programme of Action should mobilize more resources for development through increased domestic saving and international financial support. The international community should also cancel the LDCs' external debt.

40. The representative of **ILO** said his organization fully supported LDC III. It shared the belief that the Conference should abstain from simply compiling a long wish-list and should

work towards more concrete action. The draft Programme of Action in its present form did not sufficiently address the role of employment and job creation in poverty reduction and eradication. According to ILO data, some 500 million people would be joining the job market during the decade covered by the Programme, and 80 per cent of these job seekers would come from developing countries, including the LDCs. Moreover, one-third of the labour force in the LDCs still lived on less than $1 a day. The role of employment and job-creation in these circumstances could not be over-emphasized. ILO would present a number of deliverables at the Conference, and in that connection it considered that the theme of the event on "Human Resource Development" should be expanded in scope to deal with "Decent Work for Poverty Reduction", which combined the issues of job creation, skill endowment and social protection.

41. The representative of **Norway** emphasized that translating into action the emerging consensus on the enhanced role of the private sector in the development process would be an important task for the Conference. Each country had the prime responsibility for its own development, and must create conditions of peace, stability, democracy, human rights and sound macroeconomic management. The commitments in the Programme of Action should be short, focused and result-oriented, with indicators and timeframes. Norway supported the emphasis on social development, particularly in the area of health, and in that connection HIV/AIDS must now be addressed as a basic development issue in the LDCs. Greater efforts were needed in the areas of debt relief, the multilateral trading regime, trade-related technical assistance and ODA. Finally, concerning the follow-up process after the Conference, it was suggested that these issues should be addressed informally first, possibly at a workshop prior to the Preparatory Committee's third session.

42. The representative of **UNFPA** said that LDC III represented an important means of generating action aimed at attaining the goals set at the Millennium Summit and other United Nations Conferences and summits. UNFPA was fully committed to the process. In its work on population and reproductive health, it placed a great deal of emphasis on LDCs and gender equality. In order to improve in-country absorptive capacity in LDCs, UNFPA would strengthen its field presence to speed up capacity-building and the transfer of technical skills and know-how. The overall strategy of UNFPA was guided by the outcome of the International Conference on Population and Development and its review process. The draft POA already included commitments and actions that addressed population and reproductive health, as well as the need to empower women in the LDCs. UNFPA would contribute suggestions with a view to strengthening those aspects.

43. The representative of **ESCAP** said that the countries of the Asian and Pacific region had recently held a high-level meeting the recommendations of which would be transmitted to the Preparatory Committee. The draft Programme of Action was focused and comprehensive, it identified key issues and it set goals and targets. However, it was not clear what resources would be required to meet the targets, and the modalities for ensuring ownership were not clear either. Finally, the Programme of Action should have the appropriate status, and it should be ratified at the country level.

44. The representative of the **Maldives** said his country attached the greatest importance to the draft Programme of Action, and it had now completed its own draft national programme of action. The Maldives attached particular importance to trade in commodities, regional trading arrangements, alleviation of vulnerability to natural shocks, the protection of the environment and domestic resource mobilization. All these areas needed more detailed consideration and emphasis. Environmental protection was the most crucial issue for the Maldives. If LDC III was to produce tangible benefits for the LDCs, it must put in place a Programme of Action that addressed their many development problems. The Programme must draw from the experience of the past and include practical measures with clear objectives and measurable targets. A spirit of true partnership between the LDCs and the developed countries was a necessary precondition for success.

45. The representative of **UPU** said that postal services were often forgotten about, but they were in fact an essential part of a country's infrastructure. Even now, with the rapid development of electronic communications, the importance of postal services had not diminished, and such services were often the only network in rural areas. In LDCs, postal services were seriously underdeveloped, and the issue should be dealt with in the Programme of Action under commitments 3 and 4. His organization's aid to LDCs was growing constantly, and LDCs were in fact the organization's priority.

46. The representative of **ITC** said that his organization had several decades of experience in designing programmes aimed at harnessing the power of exports to reduce poverty, especially among micro-groups of producers in rural areas. It stood ready to extend its experience to the LDCs through appropriate mechanisms within the framework of the Programme of Action for LDCs. ITC was particularly committed to delivering concrete results for the LDCs under the Integrated Framework for Trade-related Technical Assistance and through the Business Sector Round Table to be organized as part of LDC III. The deliberations of the round table would provide useful inputs for the thematic discussion on trade. In his view, the Programme of Action could be strengthened by addressing directly issues dealing with the opening up of new markets in a competitive environment through greater involvement of the private sector and through a holistic approach to trade development.

47. The representative of the **Food and Agriculture Organization** said his organization was strongly committed to the Third UN Conference on the LDCs and would advance its objectives in cooperation with all other stakeholders. The draft Programme of Action constituted an excellent framework for action, but FAO had lingering concerns about the coverage of the role of agriculture, the mainstay of some 70 per cent of the rural poor who were the subject of the draft Programme. In this regard, FAO felt that the issues of capacity building in agro-based industries, increased investment and external assistance in the agricultural sector, and striking a better balance between rural development and food security deserved more concise reflection in the text. Debt relief, through the HIPC initiative, could also be focused on strengthening domestic agriculture and food production.

48. The representative of the **Pacific Concerns Resource Centre Inc.**, speaking on behalf of **NGOs**, expressed appreciation for the Programme of Action as a process. On debt,

there should be an immediate moratorium on debt service payments by LDCs, and all LDC debt should then be cancelled. Flows of ODA to LDCs should be strengthened, and agreed criteria for the quality and effectiveness of aid should be established. Concerning trade, poor countries should receive concrete special and differential treatment, and all LDC products should have tariff-free and duty-free access to developed countries' markets.

49. In preparations for the Conference, civil society representatives had been marginalized, and they needed UN and donor support. A second round of accreditation should be provided for. On the substance of the Programme of Action, human rights were a foundation of development policy, and they should be appropriately incorporated into country contributions. Peace and good governance were intimately linked to development and poverty eradication, and Governments were responsible for addressing the inequities that led to conflict. In that connection, there should be a total ban on the import of small arms and light weapons into regions suffering from violent conflicts. With regard to infrastructure, emphasis should be place on infrastructure that directly improved the quality of life of the poor, especially in rural areas. On the broader issue of globalization, technical measures to make globalization development-friendly were not enough; basic questions of global economic justice had to be addressed. Finally, Governments in LDCs and in the North must be accountable for ensuring effective action in favour of LDCs.

50. The representative of the **International Steering Committee**, speaking on behalf of **NGOs**, said that there could not be development without democracy, and development could not happen solely through private sector initiatives. ODA remained an essential component of financing for development, in particular for financing public education, health care and social protection. Resources must also be freed through the urgent solution of the debt crisis, and the Conference should call for the total cancellation of all LDC debt, both bilateral and multilateral. Developed countries should also grant duty-free market access for all LDC exports without delay.

51. LDCs must be responsible for their own development, otherwise the concept of people-centred development would be undermined. In the last 10 years, UN conferences had built an agenda for peace, justice and development, and LDC III should work from that agenda. The Financing for Development event and LDC III should be closely linked. LDC III was about all countries and their responsibilities vis-à-vis LDCs. Those with the power to do so must take action, for example in the field of climate change. Finally, it was hoped that the modalities for NGO participation in the Conference would be clarified expeditiously.

Report on national country preparations

52. The **Deputy Executive Secretary of the Conference**, reporting on the mobilization of national inputs for LDC III, stressed the diversity of the development problems of individual LDCs, but at the same time there were a number of common characteristics in terms of development issues and cooperation modalities among these countries. An analysis of the 42 country programmes (2001-2010) had been conducted by the executive secretariat and "A compendium of major constraints on development and desirable actions for the decade 2001-2010 identified in the country-level preparatory process for the Third United

Nations Conference on the Least Developed Countries" (A/CONF.191/IPC/18) had been prepared. This document was an attempt to verify the coherence/interface between the 42 available national programmes of action and the draft (global) Programme of Action for LDCs for the next decade. Concerning the state of preparation of the national programmes of action, the secretariat had received 42 programmes, of which 12 had been approved by the Governments, 12 would be approved soon and another 18 were expected to be approved in the not too distant future. Three country programmes of action had not been prepared because of the political situation in the countries concerned, and three others had not been finalized because of administrative and financial constraints. Most of the programmes were of good quality, and all of them were coherent with other documents prepared at the country level in the context of other initiatives. There was also coherence between national development objectives and those reflected in the global Programme of Action. However, some adjustments might be necessary in order to reflect strategic development priorities emerging from LDCs' national programmes of action. Finally, the secretariat of the Conference would continue with efforts to refine and deepen the Compendium in order to provide helpful additional inputs to the process of finalizing the global Programme of Action. A further report on the state of mobilization of national inputs would be provided at the third session of the Intergovernmental Preparatory Committee.

53. The representative of the **United Republic of Tanzania** asked whether the country programmes of action would still be presented as independent documents.

54. The representative of **Japan,** referring to the preparation of country programmes of action, sought clarification on the modalities for the participation of donors in the preparation process, on the status of the updated compendium to be prepared, and on the treatment to be given to country papers at the Conference.

55. The **Deputy Executive Secretary of the Conference** said that each country paper would be presented as an independent document at the Conference. The country papers would serve as references for the implementation of the programme of action adopted by the Conference. Concerning the preparation of country programmes, donors were invited to participate to the maximum extent possible through the various mechanisms set up in each country. The updated compendium would reflect changes introduced into country programmes and would probably take the same form as the existing compendium.

First formal reading of the draft Programme of Action (A/CONF.191/IPC/L.4)

56. The first formal reading of the draft Programme of Action took place in informal meetings.

III. OTHER MATTERS RELATING TO PREPARATIONS FOR THE CONFERENCE

Agenda item 4

57. The representative of **Denmark** said that LDC III should result in concrete measures to reverse the marginalization of the LDCs. The new Programme of Action must build on the revitalized partnership between LDCs and their development partners. It must place poverty reduction strategies of LDCs themselves at the core of development programmes, and it must be squarely based on ownership by the LDCs of their development processes. In that connection, it would be of paramount importance that the LDCs be represented at the Preparatory Committee's third session, and the Government of Denmark had decided to contribute US$ 500,000 to finance their participation at that session.

58. The **Executive Secretary of the Conference**, referring to the state of preparations for the Conference, said that the interactive thematic sessions included: governance, peace and social stability, led by UNDP; the agricultural sector and food security, led by FAO; the role of health, led by the WHO; international trade, commodities and services, led by WTO in conjunction with UNCTAD; the role of investment and enterprise development, led by UNCTAD; human resources development and employment, led by ILO; infrastructure development, led by the World Bank; and financing growth and development, led by the World Bank and DAC. There would also be three round tables on: energy, led by UNIDO; on education, led by UNESCO; and on transport, led by UNCTAD and the World Bank. For each of these sessions, there would be a number of preparatory meetings. Some had already taken place, e.g. the first part of a meeting on investment in Oslo, a meeting on the Integrated Framework for Trade-related Technical Assistance in Geneva, and a high-level interregional meeting on intellectual property in Lisbon. Following the second session of the Preparatory Committee, there would be another series of meetings, including: a meeting on energy in Vienna; a meeting on trade in the United Kingdom, a meeting on building capacity to mainstream gender in developing strategies in Cape Town, a meeting on commodities in Geneva, and a meeting on tourism in Las Palmas. It was quite likely that a meeting on health and possibly one on education would also be held. The secretariat wished to make sure that partnership was present and visible from the very beginning of the process. That was why an LDC Minister would be associated with a Minister from a donor country and a lead agency in preparing each event. Several Ministers had already agreed to participate, and others were being actively identified.

59. Parallel events at the Conference would include a high-level Parliamentarian Round Table, a meeting of Mayors on City to City Cooperation, a Round Table on Migration and Refugees, a Business Sector Round Table, a Young Entrepreneurs Round Table, a Women Entrepreneurs Forum, and a session on the digital economy. All these events would be of crucial significance for the overall success of the Conference. The efforts being made to ensure the constructive participation of NGOs at the Conference (the NGOs Forum) and in its preparatory process were also of great importance.

60. Finally, the Secretary-General of the United Nations had noted the need to change the relationship between the UN and civil society. The UN alone could not meet the formidable challenge of eradicating poverty, and NGOs, private sector institutions and multilateral agencies needed to work with sovereign States in order to find solutions. In this spirit, the LDC Conference should seek the active participation of NGOs and other civil society actors in order to generate a fruitful dialogue between Governments and civil society.

61. The representative of **Belgium** said that his country, working in close cooperation with the European institutions, clearly had specific responsibilities in respect of the Conference. It would facilitate access to the Conference for all participants, including civil society and the press. All arrangements for the Conference, including questions of transportation and accommodation, were under way. A press campaign would be organized in cooperation with the Conference secretariat with a view to drawing attention to the Conference and raising awareness of LDC problems. It was hoped that the Conference would produce concrete solutions and hope, and member States were encouraged to participate at the highest level.

62. The representative of the **European Community** said it was the first time that the European Union as such was hosting a UN Conference, and that gave a strong signal as to the EU's commitment to the LDC cause. Almost all the least developed countries had embassies in Brussels, and the Group of African, Caribbean and Pacific Countries had its secretariat there. This meant that the LDCs were being kept well informed of preparations for the Conference. In addition, the facilities and organizational experience of the European Union would ensure that the arrangements for the Conference were satisfactory. The European Union had 800 journalists accredited to it, and this made it possible to communicate the desire of all developed and developing countries to help the LDCs. The European Union had been contributing to the preparation of country programmes, and it also accorded high priority to working with NGOs in providing development assistance.

63. The representative of **Burkina Faso** said that it would be important to identify as soon as possible the LDCs that would take the lead for the thematic sessions and to let them know what would be required of them.

64. The representative of **Angola** said that the modalities for the Meeting of Mayors on city to city cooperation should be clarified.

65. The representative of **Guinea** said that the LDCs should be kept fully informed about all preparatory meetings.

66. The representative of **Benin** said that it would be important to give a clear indication of the level at which countries should be represented at the Conference.

67. The representative of the **United Republic of Tanzania**, supported by the representative of **Haiti**, said that it would be appropriate to send out formal invitations to Heads of State and ministers.

68. The representative of **Nepal** said that arrangements for the thematic round tables should be clarified, particularly with regard to participation and chairing.

69. The representative of **Zambia** said that the mechanisms for the participation of NGOs in the Conference should be clarified.

70. The representative of **Djibouti** said that the criteria for the accreditation of NGOs should be clarified.

71. The **Executive Secretary of the Conference** said that, with regard to the Meeting of Mayors, countries that had not yet been contacted in that connection should so inform the secretariat. Concerning information on preparatory meetings, an electronic information system would be set up in the coming days. On the question of level of representation at the Conference, a number of Heads of State and ministers had already confirmed their participation. It was for countries themselves to determine the level at which they wished to be represented. With regard to thematic round tables, participation would be open-ended, and selection of chairpersons would depend on the countries particularly concerned and the availability of ministers; the aim in designating ministers would be to ensure representation of a broad spectrum of LDCs.

72. The **Chairman** said that LDCs were encouraged to participate at the highest possible level.

73. The representative of **Belgium** said that the United Nations and the host country would be represented at the highest level at the inaugural ceremony, but the level of representation of the various delegations was likely to vary in the course of the week. One way of judging the likely level of participation would be to look at the precedents set by the previous two Conferences. With respect to NGO participation, NGOs in consultative status with ECOSOC and UNCTAD would be entitled to attend, along with NGOs specifically approved on an ad hoc basis for LDC III by the Preparatory Committee itself. Some funding would be available for possibly two or three representatives of NGO from LDCs.

74. The representative of the **European Community** said that, with respect to the size of delegations, in the meeting rooms each delegation would have three seats at the table.

IV. ACTION BY THE PREPARATORY COMMITTEE

Substantive preparations for the Conference (agenda item 3)

First formal reading of the draft Programme of Action (A/CONF.191/IPC/L.4)

75. At its closing plenary on 9 February 2001, the Preparatory Committee decided that it would be desirable for intersessional negotiations to be held prior to its third session in order to make progress in finalizing the draft Programme of Action. The negotiations would be based on a complete composite text reflecting all proposed amendments. Proposed amendments to the draft Programme of Action should be submitted as soon as possible but not later than 1 March, and the intersessional negotiations would be held from 26 to 30 March 2001 in New York, provided that a complete composite text was available. The intersessional negotiations would be the subject of a formal notification, and their purpose, like that of the third session of the Preparatory Committee, would be to negotiate the draft Programme of Action.

76. The Preparatory Committee was informed by the secretariat that the financial implications of the intersessional negotiations would be limited, since the negotiations would be held just before the Preparatory Commission's third session and the only additional cost would relate to daily subsistence allowance.

Other matters relating to preparations for the Conference (agenda item 4)

Involvement of civil society actors in the Conference

77. At its closing plenary on 9 February 2001, the Preparatory Committee adopted a draft decision submitted by the Bureau (A/CONF.191/IPC/L.6), as orally amended. (For the text of the decision, see annex I below.)

78. The Preparatory Committee further approved *ad referendum* the list of civil society actors applying for participation in LDC III and its preparatory process as contained in document A/CONF.191/IPC/CRP.5. The deadline for any objections to civil society actors included in the list was set as 16 February 2001.

V. ORGANIZATIONAL MATTERS

A. Opening of the session

79. The second session of the Intergovernmental Preparatory Committee was opened at United Nations Headquarters in New York on 5 February 2001 by the Chairman of the Committee.

B. Adoption of the agenda and organization of work

(Agenda item 1)

80. At its 1st plenary meeting, on 5 February 2001, the Preparatory Committee adopted its draft provisional agenda (A/CONF.191/IPC/17 and Add.1). The agenda was thus as follows:

1. Adoption of the agenda and organization or work
2. Progress report by the Chairman of the Intergovernmental Preparatory Committee
3. Substantive preparations for the Conference
   a) Report on national country preparations
   b) First formal reading of the draft Programme of Action (A/CONF.191/IPC/L.4)
6. Other matters relating to preparations for the Conference
7. Other business
8. Adoption of the report of the Intergovernmental Preparatory Committee on its second session

C. Election of officers

81. At its 1st plenary meeting, on 5 February 2001, the Preparatory Committee elected Mr. Sorin Dumitru Ducaru (Romania) as Vice-Chairman of the Committee, thus completing its bureau.

D. Adoption of the report of the Intergovernmental Preparatory Committee on its second session

(Agenda item 6)

82. At its closing plenary, a 9 February 2001, the Preparatory committee adopted its draft report (A/CONF.191/L.5 and Add.1-2) and authorized the Rapporteur to finalize the report in the light of the proceedings of the closing plenary.

Annex I

DECISION ON ACREDITATION OF CIVIL SOCIETY ACTORS

The Intergovernmental Preparatory Committee for the Third United Nations Conference on the Least Developed Countries, at its second session,

Decides to extend to 31 March 2001 the deadline for the accreditation of interested civil society actors, as referred to in paragraph 8 of General Assembly resolution 55/214, and *requests* the Secretary-General of the Conference to submit the list of interested civil society actors that have met the extended deadline for decision by the Committee at its third session.

Annex II

ATTENDANCE *

1. Experts from the following States members of UNCTAD attended the session:

Algeria
Andorra
Angola
Argentina
Australia
Austria
Bangladesh
Belgium
Benin
Bhutan
Bolivia
Bosnia and Herzegovina
Botswana
Brazil
Burkina Faso
Burundi
Cambodia
Cameroon
Canada
Cape Verde
Central African Republic
Chad
Chile
China
Comoros
Congo
Costa Rica
Côte d'Ivoire
Croatia
Cuba
Cyprus
Czech Republic
Democratic People's Republic of Korea
Democratic Republic of Congo
Denmark
Djibouti
Dominican Republic
Egypt
Equatorial Guinea
Ethiopia
Fiji
Finland
France
Gambia
Georgia
Germany
Ghana
Greece
Guinea
Guyana
Haiti
Holy See
Hungary
India
Indonesia
Iran (Islamic Republic of)
Iraq
Ireland
Italy
Japan
Jordan
Kazakhstan
Kyrgyzstan
Lao People's Democratic Republic
Latvia
Lesotho
Libyan Arab Republic

* For the list of participants, see A/CONF.191/INF.1.

Lithuania
Luxembourg
Madagascar
Malawi
Maldives
Mali
Malta
Mauritania
Mauritius
Mexico
Mongolia
Morocco
Mozambique
Myanmar
Namibia
Nauru
Nepal
Netherlands
New Zealand
Niger
Nigeria
Norway
Pakistan
Peru
Philippines
Portugal
Republic of Korea
Republic of Moldova
Romania
Russian Federation
Rwanda
Samoa
Sao Tome and Principe
Senegal
Sierra Leone
Singapore
Slovakia
Solomon Islands
Somalia
South Africa
Spain
Sudan
Suriname
Sweden
Switzerland
Thailand
The Former Yugoslav Republic of Macedonia
Togo
Turkey
Uganda
Ukraine
United Kingdom of Great Britain and Northern Ireland
United Republic of Tanzania
United States of America
Vanuatu
Yemen
Yugoslavia
Zambia

2. The following Observers were represented at the session:

Palestine
International Federation of Red Cross and Red Crescent Societies

3. The following United Nations bodies were represented at the session:

Department for Economic and Social Affairs
Economic and Social commission for Asia and the Pacific
Economic Commission for Africa
International Trade Center UNCTAD/WTO
Office of the United Nations High Commissioner for Refugees
UNAIDS

United Nations Children's Fund
United Nations Development Programme

4. The following specialized agencies and related organizations were represented at the session:

Food and Agriculture Organization of the United Nations
International Civil Aviation Organization
International Fund for Agricultural Development
International Labour Organization
International Monetary Fund
International Telecommunication Union
United Nations Educational, Scientific and Cultural Organization
United Nations Industrial Development Organization
Universal Postal Union
World Bank
World Health Organization
World Intellectual Property Organization
World Meteorological Organization
World Trade Organization

5. The following intergovernmental organizations were represented at the session:

African, Caribbean and Pacific Group of States
Asian-African Legal Consultative Committee
Cocoa Producers' Alliance
Common Fund for Commodities
European Community
Economic Community of West African States
International Organization for Migration
Organisation Internationale de la Francophonie
Organization of African Unity
Organization of the Islamic Conference

6. The following non-governmental organizations were represented at the session:

Action Aid
Action for Integrated Rural and Tribal Development Social Service Society
Catholic Organization for Relief And Development
Citizens' Coalition for Economic Justice
Cohort for Research on Environment, Urban Management and Human Settlements
Communities Forestry and Social Development Organization
Femmes Africa Solidarité
Forum Secretariat
Fransciscans International

Free Youth Association of Bucharest
Good Neighbors International
Institute for Agriculture and Trade Policy
International Chamber of Commerce
International Federation of Library Associations and Institutions
International Federation of Settlements and Neighbourhood Centres
International Institute for Human Rights, Environment and Development
International Union for Conservation of Nature and Natural Resources – World Conservation Union
Lutheran World Federation
National Federation of Youth Organizations in Bangladesh
Netherlands Organisation for International Development
Network Women in Development Europe
Norwegian Peoples Aid
Organisation of Islamic Capitals and Cities
Oxfam International
Pax Christi International
Permanent Interstate Committee for Drought Control in the Sahel
People's Decade of Human Rights Education
Soroptimist International
Sudan National Committee on Harmful Traditional Practices
The Liaison Committee of Development Non-Governmental Organisations to the European Union
World Association of Former United Nations Interns and Fellows
World Development Movement - UK
World Muslim Congress
World Wide Fund
World Young Women Christian Association

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Brussels, Belgium 14-20 May 2001
Item 3 of the provisional agenda

ADOPTION OF THE RULES OF PROCEDURE

Provisional rules of procedure

GE.01-50843

01-29907

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I. REPRESENTATION AND CREDENTIALS

Rule 1
Composition of delegations

The delegation of each State participating in the Conference and of the European Community shall consist of a head of delegation and such other representatives, alternate representatives and advisers as may be required.

Rule 2
Alternates and advisers

The head of delegation may designate an alternate representative or an adviser to act as a representative.

Rule 3
Submission of credentials

The credentials of representatives and the names of alternate representatives and advisers shall be submitted to the Secretary-General of UNCTAD, who is the Secretary-General of the Conference, if possible not less than two weeks before the date fixed for the opening of the Conference. Any later change in the composition of delegations shall also be submitted to the Secretary-General of the Conference. The credentials shall be issued by the Head of State or Government or by the Minister for Foreign Affairs, or by the Permanent Mission to the United Nations in Geneva or by the Embassy at the venue of the Conference upon the explicit authorization of the Head of State or Government or the Minister for Foreign Affairs.

Rule 4
Credentials Committee

A Credentials Committee of nine members shall be appointed at the beginning of the Conference. Its composition shall be based on that of the Credentials Committee of the General Assembly of the United Nations at its most recent session. It shall examine the credentials of representatives and report to the Conference without delay.

Rule 5
Provisional participation in the Conference

Pending a decision of the Conference upon their credentials, representatives shall be entitled to participate provisionally in the Conference.

II. OFFICERS

Rule 6

Elections

1. The Conference shall elect, with due regard to equitable geographical distribution:

(a) From among the representatives of participating States: a President and a Rapporteur, as well as a Chairman for the Committee of the whole provided for in rule 48;

(b) From among the delegations of participating States: 15 Vice-Presidents.

2. The President and the Rapporteur of the Conference shall not be eligible for election as Chairman of the Committee of the Whole. Nor shall the Chairman of the Committee of the Whole be eligible for election as a Vice-President of the Conference.

Rule 7

Term of office and replacement

1. Should the Conference hold more than one session, and unless the Conference decides otherwise, all officers shall serve for all sessions of the Conference.

2. If an officer resigns or ceases to be able to perform his functions or to be a representative of a participating State, the Conference shall as soon as possible elect a new officer. If the office thus vacated is that of the President, the other officers that constitute the General Committee shall select one of the Vice-Presidents to serve as Acting President until the new President has been elected.

Rule 8

Absence of the President

1. If the President is to be absent from a meeting or any part thereof, he shall designate a Vice-President to take his place.

2. A Vice-President acting as President shall have the same powers and duties as the President.

Rule 9

Voting rights of the President

The President or a Vice-President acting as President shall not vote, but may appoint another member of his delegation to vote in his place.

III. GENERAL COMMITTEE

Rule 10

Composition

1. The officers elected pursuant to rule 6 shall constitute the General Committee (Bureau). The chairman or another designated representative of any subsidiary organ not represented on the Committee may participate in its proceedings, without the right to vote.

2. If any member of the General Committee is to be absent from one of its meetings, he may designate another member of his delegation to participate and vote in his place. The chairman of any subsidiary organ represented on the Committee may also designate a vice-chairman to participate in the proceedings of the Committee, without the right to vote.

Rule 11

Officers

The President, or in his absence one of the Vice-Presidents designated by him, shall serve as Chairman and, if necessary, the Rapporteur shall serve as Rapporteur of the General Committee.

Rule 12

Functions

In addition to performing other functions specified in these rules, the General Committee shall assist the President in the general conduct of the business of the Conference and, subject to the decisions of the Conference, shall ensure the co-ordination of its work.

IV. SECRETARIAT

Rule 13

Direction of the secretariat of the Conference

The Secretary-General of UNCTAD, as the Secretary-General of the Conference, shall be responsible for making all the necessary arrangements for the carrying out of the work of the Conference. For that purpose he shall appoint the Executive Secretary of the Conference and the Secretary of the Conference and he shall designate such other staff as may be required by the Conference, its committees and other subsidiary organs. [1]

Rule 14

Administrative duties of the secretariat of the Conference

The secretariat of the Conference shall, in accordance with these rules and any pertinent directives of the General Assembly:

(a) Interpret speeches made at meetings;

(b) Make and arrange for the keeping of sound recordings of meetings;

(c) Receive, translate and circulate the documents of the Conference;

(d) Report the proceedings of the Conference in appropriate journals;

(e) Publish and circulate any report of the Conference;

(f) Arrange for the custody of the documents and records of the Conference in the archives of the United Nations;

(g) Generally perform all other work that the Conference may require in connection with its proceedings.

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[1] In accordance with General Assembly resolution 53/182 of 15 December 1998.

Rule 15

Statements by the secretariat

The Secretary-General of the United Nations or the Secretary-General of the Conference, or any member of the secretariat designated by either of them for that purpose, may, subject to rule 21, make statements concerning any question under consideration.

V. OPENING OF THE CONFERENCE

Rule 16

Temporary President

At the opening of the Conference, the Secretary-General of the United Nations, the Secretary-General of the Conference, or a member of the secretariat designated by either, shall preside until the Conference has elected its President.

Rule 17

Decisions concerning organization

On the basis of recommendations submitted by the Intergovernmental Preparatory Committee and those emerging from the pre-conference consultations, the Conference shall, to the extent possible at its first meeting:

(a) Elect its officers and constitute its subsidiary organs;

(b) Adopt the rules of procedure of the Conference;

(c) Adopt its agenda, the draft of which shall, until such adoption, be the provisional agenda of the Conference;

(d) Decide on the organization of its work.

VI. CONDUCT OF BUSINESS

Rule 18

Quorum

The President may declare a meeting open and permit the debate to proceed when representatives of at least one third of the States participating in the Conference are present. The presence of representatives of a majority of such States shall be required for any decision to be taken.

Rule 19

General powers of the President

1. In addition to exercising the powers conferred upon him elsewhere by these rules, the President shall preside at the plenary meetings of the Conference, declare the opening and closing of each such meeting, direct the discussions, ensure observance of these rules, accord the right to speak, put questions to the vote and announce decisions. He shall, subject to these rules, have complete control of the proceedings and over the maintenance of order thereat. The President may propose to the Conference the closing of the list of speakers, a limitation on the time allowed to speakers and on the number of times the representatives of each participant in the Conference may speak on a question, the adjournment, closure and the suspension or the adjournment of a meeting.

2. The President, in the exercise of his functions, remains under the authority of the Conference.

Rule 20

Points of order

Subject to rule 41, a representative may at any time raise a point of order, which shall be immediately decided by the President in accordance with these rules. A representative may appeal against the ruling of the President. The appeal shall be immediately put to the vote, and the President's ruling shall stand unless overruled by a majority of the representatives present and voting. A representative may not, in raising a point of order, speak on the substance of the question under discussion.

Rule 21

Speeches

1. No one may address the Conference without having previously obtained the permission of the President. Subject to rules 20, 23 and 25 to 28, the President shall call upon speakers in the order in which they signify their desire to speak.

2. All interventions shall be confined to the question before the Conference and the President may call a speaker to order if his remarks are not relevant to the question under discussion.

3. The Conference may limit the time allowed to speakers and the number of times the representatives of each participant may speak on a question. Permission to speak on a motion to set such limits shall be accorded only to two representatives in favour of and to two opposing such limits, after which the motion shall be immediately put to the vote. In any event, the limitations specified in rules 22 and 25 shall be observed, and the President shall limit each intervention on a procedural question to a maximum of five minutes. When the debate is limited and a speaker exceeds the allotted time, the President shall call him to order without delay.

Rule 22

General statements

1. In order to assess the number of meetings to be allocated for the general debate, a list of speakers shall be opened well in advance of the date of the opening of the Conference and closed at the end of the third day of the Conference.

2. Unless the Conference decides otherwise, general statements by representatives shall be limited to 10 minutes and those of other participants to 8 minutes.

Rule 23

Precedence

The Chairman or the Vice-Chairman-cum-Rapporteur of the Committee of the Whole or a representative designated by any other subsidiary organ may be accorded precedence for the purpose of explaining the conclusions arrived at by the organ.

Rule 24

Closing the list of speakers

For the purposes of general statements, the President may announce the list of speakers and, with the consent of the Conference, declare the list closed. When there are no more speakers, the

President shall, with the consent of the Conference, declare the debate closed. Such closure shall have the same effect as closure pursuant to rule 27.

Rule 25

Right of reply

1. Notwithstanding rule 24, the President shall accord the right of reply to the delegation of any State participating in the Conference that requests it. Other delegations may be granted the opportunity to make a reply.

2. Replies made pursuant to the present rule:

(a) Shall be made at the end of the last meeting of the day, or at the conclusion of the consideration of the relevant item if that is sooner;

(b) Shall be limited to two per item for any delegation at a given meeting, the first of which is not to exceed five minutes and the second three minutes.

Rule 26

Adjournment of debate

A representative may at any time move the adjournment of the debate on the question under discussion. Permission to speak on the motion shall be accorded only to two representatives in favour of and to two opposing the adjournment, after which the motion shall, subject to rule 29, be immediately put to the vote.

Rule 27

Closure of debate

A representative may at any time move the closure of the debate on the question under discussion, whether or not any other representative has signified his wish to speak. Permission to speak on the motion shall be accorded only to two representatives opposing the closure, after which the motion shall, subject to rule 29, be immediately put to the vote.

Rule 28

Suspension or adjournment of the meeting

Subject to rule 41, a representative may at any time move the suspension or the adjournment of the meeting. No discussion on such motions shall be permitted and they shall, subject to rule 29, be immediately put to the vote.

Rule 29

Priority of motions

The motions indicated below shall have priority in the following order over all proposals or other motions before the Conference:

(a) To suspend the meeting;

(b) To adjourn the meeting;

(c) To adjourn the debate on the question under discussion;

(d) To close the debate on the question under discussion.

Rule 30

Basic proposals

1. Any draft texts submitted to the Conference by the Preparatory Committee shall, if the Committee so recommends or the Conference so decides, constitute the basic proposals for consideration by the Conference.

2. Basic proposals shall have priority over all other proposals submitted to the Conference, unless it decides otherwise.

Rule 31

Other proposals and substantive amendments

Other proposals and substantive amendments shall normally be submitted in writing to the Conference secretariat, which shall circulate copies thereof to all delegations in the languages of the Conference. Unless the Conference decides otherwise, substantive proposals shall not be discussed or put to the vote until the day after copies thereof have been circulated to the delegations of all States participating in the Conference.

Rule 32

Withdrawal of proposals and motions

A proposal or a motion may be withdrawn by its sponsor at any time before voting on it has commenced, provided that it has not been amended by decision of the Conference. A proposal or a motion thus withdrawn may be reintroduced by any representative with its original priority, provided he does so promptly and it has not been substantially changed.

Rule 33

Decisions on competence

Any motion calling for a decision on the competence of the Conference to discuss any matter or to adopt a proposal submitted to it shall be decided before the matter is discussed further or a decision is taken on the proposal in question.

Rule 34

Consideration of programme budget implications

Before the Conference takes a decision or makes a recommendation the implementation of which might have programme budget implications for the United Nations, it shall receive and consider a report from the secretariat on such implications.

Rule 35

Reconsideration of proposals

When a proposal has been adopted or rejected, it may not be reconsidered unless the Conference, by a two-thirds majority of the representatives present and voting, so decides. Permission to speak on a motion to reconsider shall be accorded only to two speakers opposing reconsideration, after which the motion shall be immediately put to the vote.

VII. DECISION-MAKING

Rule 36

Consensus

1. The Conference shall make every effort to ensure that all its substantive decisions are taken by consensus.

2. Notwithstanding any measures that may be taken in compliance with paragraph 1, a proposal before the Conference shall be voted on if a representative so requests.

Rule 37

Voting rights

Each State participating in the Conference shall have one vote.

Rule 38

Majority required

1. Unless the Conference decides otherwise, and subject to paragraph 1 of rule 36, decisions on all matters of substance shall be taken by a two-thirds majority of the representatives present and voting.

2. Unless the Conference decides otherwise, and except as otherwise provided in these rules, decisions on all matters of procedure shall be taken by a simple majority of the representatives present and voting.

3. If the question arises whether a matter is one of procedure or of substance, it shall be decided by the Conference by a majority of the representatives present and voting.

4. If a vote is equally divided on a decision requiring a simple majority, the proposal or motion shall be regarded as rejected.

5. For the purpose of these rules, the phrase "representatives present and voting" means representatives casting an affirmative or negative vote. Representatives who abstain from voting shall be regarded as not voting.

Rule 39

Method of voting

1. Except as provided in rule 46, the Conference shall normally vote by showof hands, but any representative may request a roll-call, which shall then be taken in the English or French alphabetical order of the names of the States participating in the Conference, beginning with the delegation whose name is drawn by lot by the President. The name of each such State shall be called in all roll-calls, and its representative shall reply "yes", "no" or "abstention".

2. The vote of each State participating in a roll-call shall be inserted in any record of or report on the meeting.

Rule 40

Explanation of vote or position

1. Representatives may make brief statements consisting solely of explanations of vote, before the voting has commenced or after the voting has been completed. The President may limit the time to be allowed for such explanations. The representatives of a State sponsoring a proposal or motion shall not speak in explanation of vote thereon, except if it has been amended.

2. When the same matter is considered successively in several organs of the Conference, the representatives of a State should, as far as possible, explain the votes of their delegation only in one such organ, unless those votes differ.

3. Similarly, explanatory statements of position may be made in connection with a decision taken without a vote.

Rule 41

Conduct during voting

After the President has announced the commencement of a vote, the voting shall not be interrupted until the result has been announced, except on a point of order in connection with the process of voting.

Rule 42

Division of proposals

A representative may move that parts of a proposal be voted on separately. If a representative objects, the motion for division shall be voted upon. Permission to speak on the motion shall be accorded only to two representatives in favour of and to two opposing the division. If the motion is carried, those parts of the proposal that are subsequently approved shall be put to the vote as a whole. If all operative parts of the proposal have been rejected, the proposal shall be considered to have been rejected as a whole.

Rule 43

Amendments

A proposal is considered an amendment to another proposal if it merely adds to, deletes from or revises part of that proposal. Unless specified otherwise, the word "proposal" in these rules shall be considered as including amendments.

Rule 44

Order of voting on amendments

1. When an amendment is moved to a proposal, the amendment shall be voted on first. When two or more amendments are moved to a proposal, the Conference shall vote first on the amendment furthest removed in substance from the original proposal and then on the amendment next furthest removed therefrom and so on until all the amendments have been put to the vote. Where, however, the adoption of one amendment necessarily implies the rejection of another

amendment, the latter shall not be put to the vote. If one or more amendments are adopted, the amended proposal shall then be voted upon.

2. When the Conference decides, in accordance with rule 42, to consider an extensive text in convenient portions (such as paragraphs or articles), each of these shall be treated as a separate proposal for the purpose of paragraph 1.

Rule 45

Order of voting on proposals

1. If two or more proposals, other than amendments, relate to the same question, they shall, unless the Conference decides otherwise, be voted on in the order in which they were submitted. The Conference may, after each vote on a proposal, decide whether to vote on the next proposal.

2. Revised proposals shall be voted on in the order in which the original proposals were submitted, unless the revision substantially departs from the original proposal. In that case, the original proposal shall be considered as withdrawn and the revised proposal shall be treated as a new proposal.

3. A motion requiring that no decision be taken on a proposal shall have priority over that proposal.

Rule 46

Elections

1. All elections shall be held by secret ballot unless, in the absence of any objection, the Conference decides to proceed without taking a ballot on an agreed candidate or slate of candidates.

2. When candidates are to be nominated, each nomination shall be made by only one representative, after which the Conference shall immediately proceed to the election.

Rule 47

Balloting

1. When one or more elective places are to be filled at one time under the same conditions, each delegation entitled to vote may cast a vote for as many candidates as there are places to be filled, and those candidates, in a number not exceeding the number of such places, obtaining in the first ballot a majority of the votes cast and the largest number of votes shall be elected.

2. If the number of candidates so elected is less than the number of places to be filled, additional ballots shall be held to fill the remaining places. From such ballots the candidates obtaining the least number of votes in the previous ballot may be eliminated on the proposal of the President.

VIII. SUBSIDIARY ORGANS

Rule 48

Committee of the Whole

The Conference shall establish a Committee of the Whole on which each State participating in the Conference may be represented.

Rule 49

Working groups

The Conference and the Committee of the Whole may establish working groups. In the establishment of working groups, account shall be taken of the availability of conference-servicing facilities.

Rule 50

Officers

1. The Committee of the Whole shall, unless it decides otherwise, elect a Vice-Chairman.

2. Each other subsidiary organ shall elect such officers as it considers necessary.

Rule 51

Procedures

The rules relating to officers (rules 6 to 9), the secretariat of the Conference (rules 13 to 15), the conduct of business of the Conference (rules 18 to 35), decision-making (rules 36 to 47) and other participants and observers (rules 60 to 66) shall be applicable, *mutatis mutandis*, to the proceedings of subsidiary bodies, except as these may otherwise provide and except that:

(a) The chairmen of subsidiary organs other than the Committee of the Whole may exercise the right to vote;

(b) The Chairman of the Committee of the Whole may declare a meeting open and permit the debate to proceed when representatives of at least one quarter of the States participating in the Conference are present, and the Chairman of any subsidiary organ of limited membership may do so when representatives of a majority of its members are present;

(c) Decisions of the Committee of the Whole and working groups shall be taken by a majority of the representatives present and voting, but the reconsideration of a proposal shall require the majority established by rule 35.

IX. LANGUAGES

Rule 52

Languages of the Conference

Arabic, Chinese, English, French, Russian and Spanish shall be the languages of the Conference.

Rule 53

Interpretation

1. Speeches made in a language of the Conference shall be interpreted into the other such languages, unless such interpretation has not been requested by the representative of any State participating in the Conference.

2. A representative may speak in a language other than a language of the Conference if the delegation concerned provides for interpretation into one such language. Interpretation into the other languages of the Conference by interpreters of the secretariat may be based on the interpretation given in the first such language.

Rule 54

Languages of official documents

Official documents shall be made available in the languages of the Conference.

X. RECORDS AND REPORTS

Rule 55

Records of meetings

1. There shall be neither verbatim nor summary records of meetings.

2. Statements made at the Conference shall not be reproduced *in extenso* either as separate documents or as an integral part of or attached to any report of a subsidiary organ or of the Conference unless, in exceptional cases, they are of a technical nature and served or are to serve as bases for discussion and a decision to reproduce them has been taken by the Conference or the organ concerned.

Rule 56

Sound recordings

Sound recordings of plenary meetings of the Conference and of meetings of the Committee of the Whole and the General Committee shall be made and kept in accordance with the practice of the United Nations. Unless otherwise decided by the organ that established a working group, no such recordings shall be made of the meetings of the latter.

Rule 57

Report of the Conference

1. Unless the Conference decides otherwise, it shall issue a report on the interactive debates in the plenary and in the Committee of the Whole of the Conference, subject to the provisions of rule 55, paragraph 2.

2. Unless the Conference decides otherwise, the draft of a report shall be prepared and submitted to the Conference by the Rapporteur, who may be assisted by "friends" designated by each regional group the members of which are participating in the Conference. Unless the Conference decides otherwise, the Rapporteur, in consultation with his "friends", may authorize corrections to and editorial changes in the report adopted by the Conference.

XI. PUBLIC AND PRIVATE MEETINGS

Rule 58

General principles

1. The plenary meetings of the Conference and the meetings of the Committee of the Whole and the venue of the general statements and the venue of parallel events shall be public unless the organ concerned decides otherwise.

2. Meetings of other organs of the Conference shall be private unless the Conference or the organ concerned decides otherwise.

Rule 59

Communiqués on private meetings

At the close of a private meeting, the Conference or the Committee of the Whole concerned may issue a communiqué to the press through the secretariat of the Conference.

XII. OTHER PARTICIPANTS AND OBSERVERS

Rule 60

Representatives of entities, intergovernmental organizations and other entities that have received a standing invitation from the General Assembly to participate in the capacity of observers in the sessions and work of all international conferences convened under its auspices

Representatives designated by entities, intergovernmental organizations and other entities that have received a standing invitation from the General Assembly to participate in the sessions and work of all international conferences convened under its auspices have the right to participate as observers, without the right to vote, in the deliberations of the Conference, its Committee of the Whole and, as appropriate, any working group.

Rule 61

Representatives of the specialized and related agencies [2]

Representatives designated by the specialized and related agencies may participate as observers, without the right to vote, in the deliberations of the Conference, its Committee of the Whole and, as appropriate, any working group on questions within the scope of their activities.

Rule 62

Representatives of other intergovernmental organizations

Representatives designated by other intergovernmental organizations invited to the Conference may participate as observers, without the right to vote, in the deliberations of the Conference, its Committee of the Whole and, as appropriate, any working group on questions within the scope of their activities.

Rule 63

Representatives of interested United Nations organs

Representatives designated by interested organs of the United Nations may participate as observers, without the right to vote, in the deliberations of the Conference, its Committee of the Whole and, as appropriate, any working group on questions within the scope of their activities.

Rule 64

Representatives of non-governmental organizations

1. Non-governmental organizations invited to the Conference may designate representatives to sit as observers at public meetings of the Conference and its Committee of the Whole.

2. Upon the invitation of the presiding officer of the Conference body concerned and subject to the approval of that body, such observers may make oral statements on questions in which they have special competence.

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[2] Organizations that have a relationship agreement or an established relationship with the United Nations, such as the International Atomic Energy Agency, the World Tourism Organization and the World Trade Organization or the Comprehensive Test Ban Treaty Organization (CTBTO).

Rule 65

Written statements

Written statements submitted by the designated representatives referred to in rules 60 to 64 shall be distributed by the secretariat to all delegations in the quantities and in the languages in which the statements are made available to the secretariat for distribution, provided that a statement submitted on behalf of a non-governmental organization is on a subject in which the organization has a special competence and is related to the work of the Conference.

XIII. AMENDMENT AND SUSPENSION OF THE RULES OF PROCEDURE

Rule 66

Method of amendment

These rules of procedure may be amended by a decision of the Conference taken by a two-thirds majority of the representatives present and voting, after the General Committee has reported on the proposed amendment.

Rule 67

Method of suspension

Any of these rules may be suspended by the Conference provided that 24 hours' notice of the proposal for the suspension has been given, which may be waived if no representative objects. Any such suspension shall be limited to a specific and stated purpose and to a period required to achieve that purpose.

Rule 68

Other procedural matters

Any procedural matter not covered by these rules shall be settled in accordance with the rules and practices of the General Assembly.